

# AIRPORT LAND USE COMMISSION

FOR

ORANGE

COUNTY

3160 Airway Avenue • Costa Mesa, California 92626 • 949.252.5170 fax: 949.252.6012

#### **AGENDA ITEM 1**

August 15, 2019

TO: Commissioners/Alternates

FROM: Lea U. Choum, Executive Officer

SUBJECT: City of Costa Mesa Request for Consideration of 3175 Airway Ave. Permanent Bridge Shelter Project

#### Background

The City of Costa Me a is proposing the Permanent Bridge Shelter Project to be located at 3175 Airway Avenue (see Attachment 1 to view the Local Vicinity Map). The proposed project site contains an existing 29,816 square-foot building. The proposed project would repurpose half of the existing building (approximately 15,000 square feet) for a Permanent Bridge Shelter for individuals experiencing homelessness. The City is proposing to provide 50 beds (planned capacity) although the space has sufficient area to accommodate up to a maximum of 100 beds (potential build-out capacity). The City plans to lease the other half of the industrial building to tenants for industrial warehouse uses consistent with the existing purpose, zoning, and land use designation and compatible with the Bridge Shelter in terms of any potential night-time noise.

The shelter would be operated by City staff and shelter operator Mercy House, 24 hours a day, seven days a week for 365 days a year. The shelter will also provide services such as client case management, support group programs, job skill training, medical services, Veteran services, County resource programs, etc. to individuals that are accommodated at the facility. During the daytime operation of the shelter, it is expected that approximately 10 City and Mercy House staff and up to half of the potential shelter guests would be present onsite. The shelter guests will be shuttled to the facility for night-time sleeping during the hours of 7 am to 10 pm. See Attachment 2 to view Table 7: The Proposed Daily Schedule for the Permanent Bridge Shelter Facility.

The shelter would be accessed through a reservation-based transportation system. Scheduled shuttle transportation to and from the shelter would be the means of transportation for ingress and egress of shelter guests. Up to three shuttle bus stop locations would be utilized throughout the City. If a shelter guest leaves the shelter without transportation, they would risk losing their ability to stay at the shelter.

There is no set maximum length of stay for clients. However, a client will be reviewed every 30 days to ensure that each client is supporting their progress toward housing stabilization. The program is designed to provide this support until a housing option becomes available. Consistent with national best practices and trends, the goal for the length of stay will be 30 days or less. One hundred-eighty

days is the City's desired maximum length of stay for any client, but if a client is actively working on their housing plan, they may be granted an extension.

The existing industrial building was constructed in 1973. The interior of the 29,816 square-foot building consists of two separate office areas totaling 5,510 square feet (one is a 2-story office with a lobby), reception areas, private offices, storage areas, a break room, and restrooms; and a 24-foot-high 24,306 square-foot warehouse area with two ground-level loading doors and three dock-high loading doors. See Attachment 3 to view photos of the existing building and project site and Attachment 4 to view the proposed site layout plan.

The proposed project is being referred to your Commission because of the project's location within the Airport Planning Area for JWA and because the project requires a Zoning Code Amendment to expand the area where an emergency shelter could potentially operate. Emergency shelters are currently only permitted in City's Planned Development Industrial Zone (PDI), one of its two industrial zones, to allow emergency shelters by right. The Code Amendment would allow emergency shelters to locate in the Industrial Park (MP) zone, in addition to the PDI zone. Attachment 4 shows the City of Costa Mesa Proposed Emergency Shelter Zones.

Within the City's submittal package to the ALUC, the City explained the need and its requirement to establish a new homeless shelter. In January 2018, the City was named in a lawsuit initiated by OC Catholic Worker and eight plaintiffs who had been encamped at the Santa Ana riverbed. Orange County, the City of Anaheim, the City of Costa Mesa and the City of Orange, were named in the lawsuit challenging enforcement of unlawful camping ordinances. The lawsuit was filed in connection with Orange County's actions in clearing the riverbed of more than 400 homeless individuals who had established encampments. To enter into a settlement agreement Costa Mesa had to commit to the construction and operation of a new homeless shelter within the City's jurisdiction that accounted for 60% of its 2017 Point in Time Homeless Count, which accounts for the need of a minimum of 62 beds.

Per the requirements of SB-2, Costa Mesa (along with all California cities) designated a zone where emergency shelters were permitted by right. In Costa Mesa, emergency shelters are permitted by right on properties zoned PDI, generally located north of the I-405 Freeway and west of Susan Street, and in the airport area, north of the SR-73 Freeway. At the time the City was responding to the federal lawsuit, there were a limited number of available properties within this zone. The City negotiated with several properties with no success. On March 7, 2019, with a unanimous vote, the Costa Mesa City Council agreed to allocate \$6.925 million for the purchase of the industrial warehouse located at 3175 Airway Avenue to be converted to serve as a permanent bridge shelter.

The City of Costa Mesa has scheduled public hearings on the proposed project as follows:

August 12, 2019	Planning Commission
September 3, 2019	City Council

#### **AELUP Issues**

The project has been evaluated for conflicts with respect to aircraft noise, building heights, safety zones, and the development of heliports.

#### Regarding Aircraft Noise Impacts

The proposed project is located within the 65 dB CNEL noise contour (Noise Impact Zone 1) for JWA (see Attachment 6).

The proposed Permanent Bridge Shelter Project would serve as a shelter for individuals experiencing homelessness and is defined in the Costa Mesa Municipal Code (CMMC) as an institutional use; not a residential use. Section 3.2.3 of the *JWA AELUP* states that noise-sensitive institutional uses such as schools, churches, hospitals, libraries, and other noise-sensitive uses may be inconsistent in this zone and may require the dedication of an avigation easement for noise to the airport proprietor. All noise-sensitive uses are inconsistent in this area unless it can be shown conclusively that such units are sufficiently sound attenuated for present and projected noise exposures, which shall be the energy sum of all noise impacting the project, so as not to exceed an interior standard of 45 dB CNEL. Since the proposed project will provide temporary shelter for their clients and operate 24 hours a day 365 days a year, the project would be considered a noise-sensitive use within the 65 dB CNEL noise contour. Daily operations at the shelter would begin with a wake-up call at 5:00 a.m. with lights out in sleeping areas from 10:00 p.m. to 6:00 a.m.

The City of Costa Mesa reported that based on the EPA Protective Noise Levels, the existing building envelope for the proposed project that includes the concrete tilt-up walls, insulation and commercial grade windows would provide 25 dBA in exterior-to-interior noise reduction, which would meet the state's interior noise standard of 45 dBA CNEL for indoor sleeping areas.

#### **Regarding Height Restrictions**

The proposed project is located within the AELUP Notification Area for JWA as shown in Attachment 7. Because the proposed project is utilizing an existing building with no proposed exterior building modifications or increase of building height, filing Federal Aviation Administration (FAA) Form 7460-1 Notice of Proposed Construction was not applicable. The building height will remain at 27 feet above ground level (AGL).

Attachment 8 shows that the proposed project is located within Federal Aviation Regulation (FAR) Part 77 Obstruction Imaginary Surfaces for JWA. The project is located within the transitional surface for JWA, which limits heights to 200' AMSL at the proposed project location. With the proposed/existing building height of 27 feet AGL and a ground elevation of 40 feet, the proposed project is 67 feet AMSL. Because the project does not penetrate the transitional surface, the project will not impact areas reserved for air navigation.

#### **Regarding Safety Zones**

Attachment 9 contains the JWA Airport Safety Zone Reference Map showing the proposed project site within Safety Zone 6 Traffic Pattern Zone for JWA.

The California Airport Land Use Planning Handbook (issued by the State of California Department of Transportation/Division of Aeronautics, October 2011) defines safety zones and describes what uses are allowed, limited and prohibited within these zones. See Attachment 9 to view the handbook guidelines related to Safety Zone 6.

The uses that are limited within Safety Zone 6 include children's schools, large daycare centers, hospitals, and nursing homes. Uses that should be avoided are outdoor stadiums and similar uses with very high intensities. There are no uses that are prohibited within this zone.

The proposed project is a transient lodging land use development that will provide temporary shelter for clients for a length of stay ranging from 30 days to 180 days or even longer if an extension is granted for clients who are actively working on their housing plan. Guidelines for Safety Zone 6 recommend that noise and overflight be considered when developing within this zone. Attachment 11 shows the flight tracks over the proposed project site. The flight tracks show JWA arrivals and departures for Wednesday, June 19, 2019 and Wednesday, June 26, 2019. Overhead traffic with respect to the proposed project location include helicopters and general aviation single engines.

#### <u>Heliports</u>

Heliports are not proposed as part of the project. The City of Costa Mesa General Plan includes language that states proposals to develop new heliports must be submitted through the City to the ALUC for review and action pursuant to Public Utilities Code Section 21661.5 and includes the requirement that proposed heliport projects must comply fully with the State permit procedure provided by law and with all conditions of approval imposed or recommended by FAA, by the ALUC for Orange County and by Caltrans/Division of Aeronautics.

The proposed project will utilize an existing building with no proposed changes to building height and therefore will not impact the approach and departure paths for existing heliports. In addition, the project is not tall enough to provide an obstruction to helicopter operations in the area. Federal Aviation Regulation 77.23 sets standards for determining obstructions. An object or a structure with a height of 500 feet above ground level could be an obstruction per the FAR. See Attachment 12 to view the OC Heliports Location Map.

#### **Environmental Compliance**

A Mitigated Negative Declaration was prepared as the CEQA documentation to analyze the potential impacts of the project. ALUC staff provided comments on the initial study on August 5, 2019 related to the project being located within the airport planning area, being within the 65 dB CNEL noise contour and the project's location within Safety Zone 6. See Attachment 13 to view the comment letter.

#### **Conclusion**

Attachment 14 to this report contains the project submittal package received from the City of Costa Mesa for your reference. ALUC staff has reviewed this project with respect to compliance with the *AELUPs for JWA and Heliports*, including review of noise, height restrictions, imaginary surfaces, safety zones and environmental compliance. Because the proposed project will utilize an existing building and does not propose helicopter operations or any change to the building height, and would not interfere with existing helicopter patterns, a recommendation for consistency with the *AELUP for Heliports* is proposed.

The proposed project is an institutional use that will be providing shelter for clients experiencing homelessness. The shelter will be operating 24 hours a day/365 day a year and provide 50 beds initially but have sufficient room to provide 100 beds if needed. Staff and clients will be present in the facility 24 hours a day, with some clients residing in the facility from days to months. Given that

the project is a transient lodging land use development, the proposed project would be introducing a noise-sensitive institutional use within the 65 dB CNEL noise contour for JWA. Section 3.2.3 of the *JWA AELUP* states that noise-sensitive institutional uses such as schools, churches, hospitals, libraries, and other noise-sensitive uses may be inconsistent in this zone. In addition, the proposed project is located within the Safety Zone 6 Traffic Pattern Zone for JWA, which exposes the project site to aircraft overflight and noise impacts.

#### **Recommendation:**

- 1. That the Commission finds the proposed Permanent Bridge Shelter Project Inconsistent with the *AELUP for JWA*.
- 2. That the Commission finds the proposed Permanent Bridge Shelter Project Consistent with the *AELUP for Heliports*.

Respectfully submitted,

Le U. Chon

Lea U. Choum Executive Officer

Attachments:

- 1. Local Vicinity Map
- 2. Proposed Daily Schedule for the Permanent Bridge Shelter Facility
- 3. Existing Building and Project Site Photos
- 4. Proposed Site Layout Plan
- 5. City of Costa Mesa Proposed Emergency Shelter Zones
- 6. JWA CNEL Contours
- 7. FAR Part 77 AELUP Notification Area for JWA
- 8. FAR Part 77 JWA Obstruction Imaginary Surfaces
- 9. JWA Safety Zone Reference Map.
- 10. Caltrans handbook guidelines for Safety Zone 6
- 11. Flight Tracks over 3175 Airway Ave.
- 12. OC Heliports Location Map
- 13. ALUC Comment Letter on MND for Permanent Bridge Shelter Project
- 14. City of Costa Mesa Submittal Package for the Permanent Bridge Shelter Project

### **EXHIBIT C**



1,000 500 0 1,000 Local Vicinity Map Feet Aerial Base

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SOLUTIONS

CITY OF COSTA MESA PERMANENT BRIDGE SHELTER FACILITY INITIAL STUDY/MITIGATED NEGATIVE DECLARATION

**ATTACHMENT 1** 

to prioritize referrals from local police and for emergency or special situations on a first come, first served basis. Bed reservations will give preference to Costa Mesa homeless individuals.

Table 7, below, shows the proposed daily schedule for the shelter.

Time	Category
5:00 a.m.	Early wakeup call
5:30 a.m.–8:00 a.m.	Breakfast served
6:00 a.m.	First bus/shuttle for morning drop-offs
6:00 a.m.	Commons area open
6:00 a.m.–10:00 p.m.	Pet kennel area open
7:00 a.m.	Second wakeup call
9:00 a.m.	Second (final) bus/shuttle for morning drop-offs
10:00 a.m.–10:00 p.m.	Computer/Technology Lab open (by appointment only)
11:30 a.m.–1:30 p.m.	Lunch served
12:00 p.m.	Mid-day shuttle for drop-offs and pick-ups
12:00 p.m4:00 p.m.	Sleeping area closed for cleaning
3:00 p.m4:00 p.m.	Snack served
4:00 p.m.	First bus/shuttle for evening pick-ups
6:00 p.m.	Sleeping area open
6:00 p.m.–8:00 p.m.	Dinner served
7:00/7:30 p.m.	Second bus/shuttle for evening pick-ups
10:00 p.m.–6:00 a.m.	Lights out in sleeping area

#### **Table 7: Proposed Daily Schedule for the Permanent Bridge Shelter Facility**

There is no set maximum length of stay for clients. However, a client will be reviewed every 30 days to ensure each client is supporting their progress toward housing stabilization. The program is designed to provide this support until a housing option becomes available. However, at any time, a client may be exited from the shelter for safety or continual shelter violations as outlined in the "Exit and Readmission Policies" (see Appendix A). Consistent with national best practices and trends, the goal for length of stay will be 30 days or less. If a client exceeds 30 days, intensified housing location and exit plan strategies will be implemented. The Operator will be required to maintain reports that account for clients with lengths of stay exceeding 30 days and the reasons why, with accountability to Management personnel. One hundred-eighty days is the City's desired maximum length of stay for any client, but if a client is actively working on their housing plan, they may be granted an extension to complete their housing plan and enter housing.

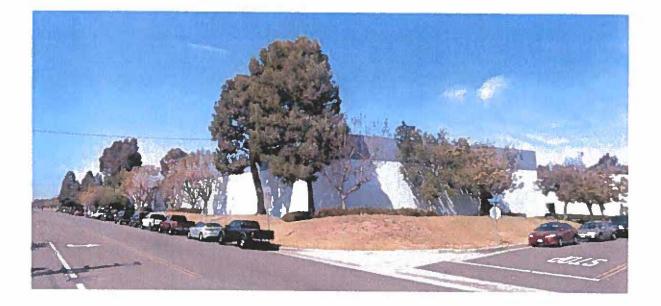
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## EXHIBIT B

### 3175 Airway Avenue

**Existing Conditions** 





## **ATTACHMENT 3**



Source:

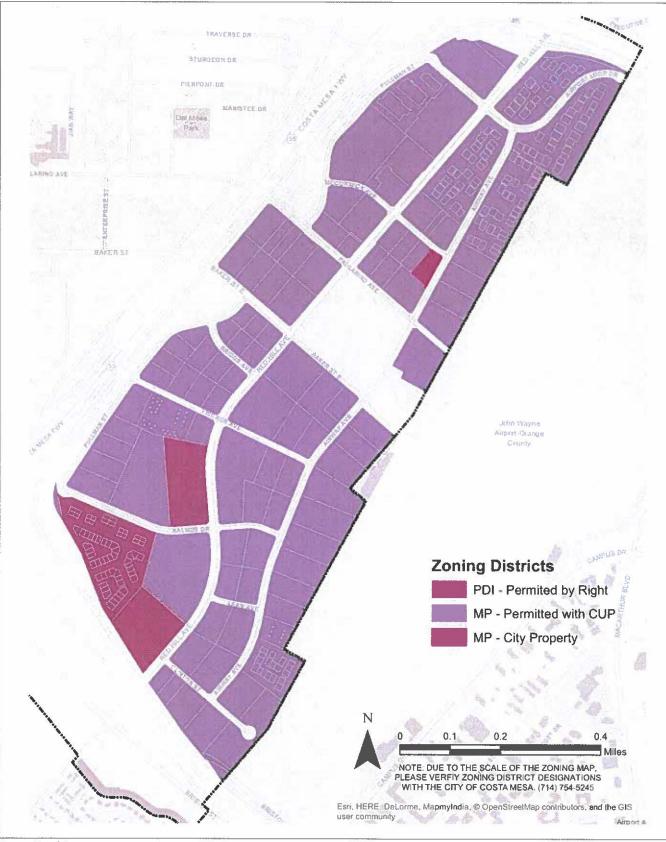
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Site Plan

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CITY OF COSTA MESA PERMANENT BRIDGE SHELTER FACILITY INITIAL STUDY/MITIGATED NEGATIVE DECLARATION

#### ATTACHMENT A



Source: City of Costa Mesa.

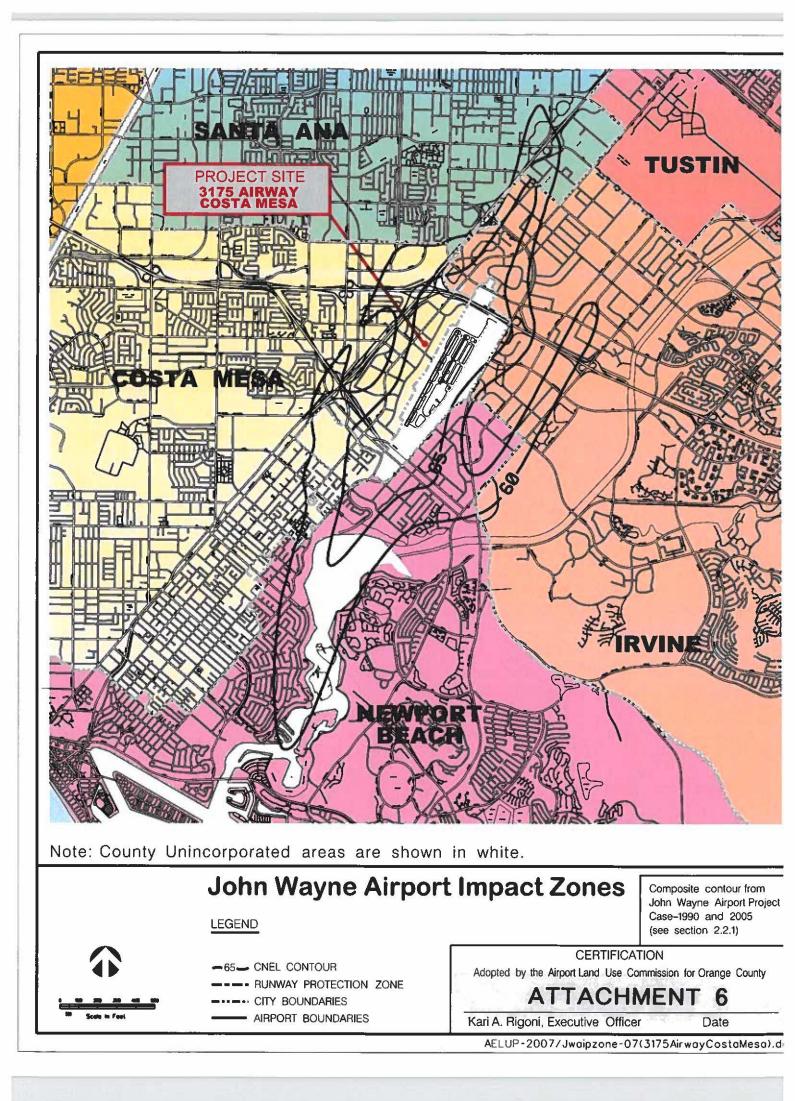


00800031 • 04/2019 | 5\_emergency\_shelter\_zones.cdr

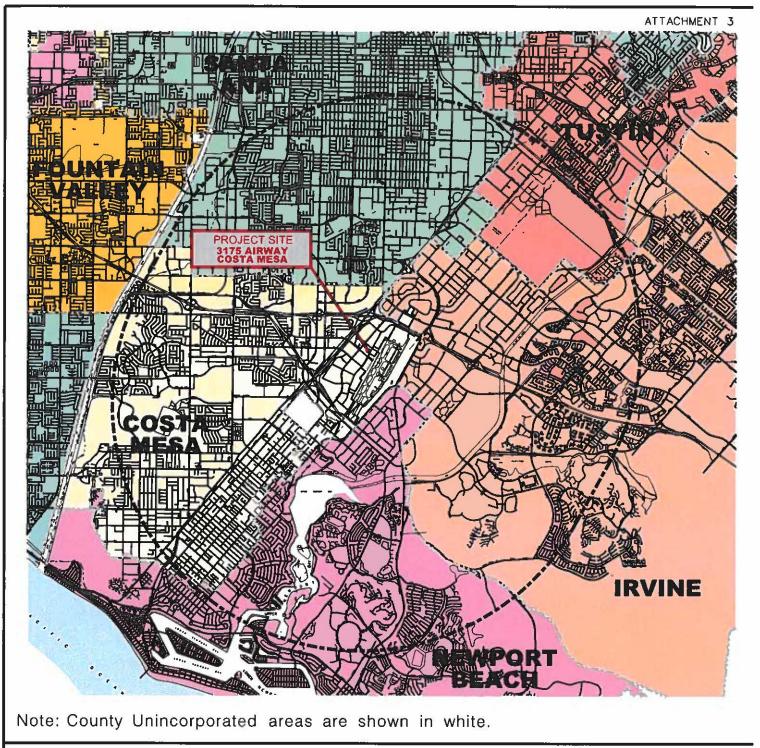
### Exhibit5 City of Costa Mesa Proposed Emergency Shelter Zones

CITY OF COSTA MESA PERMANENT BRIDGE SHELTER FACILITY INITIAL STUDY/MITIGATED NEGATIVE DECLARATION

ATTACHMENT 5



# **AELUP Notification Area for JWA**



## FAR PART 77

### Notification Area for John Wayne Airport: 20,000' Radius at 100:1 Slope

#### LEGEND

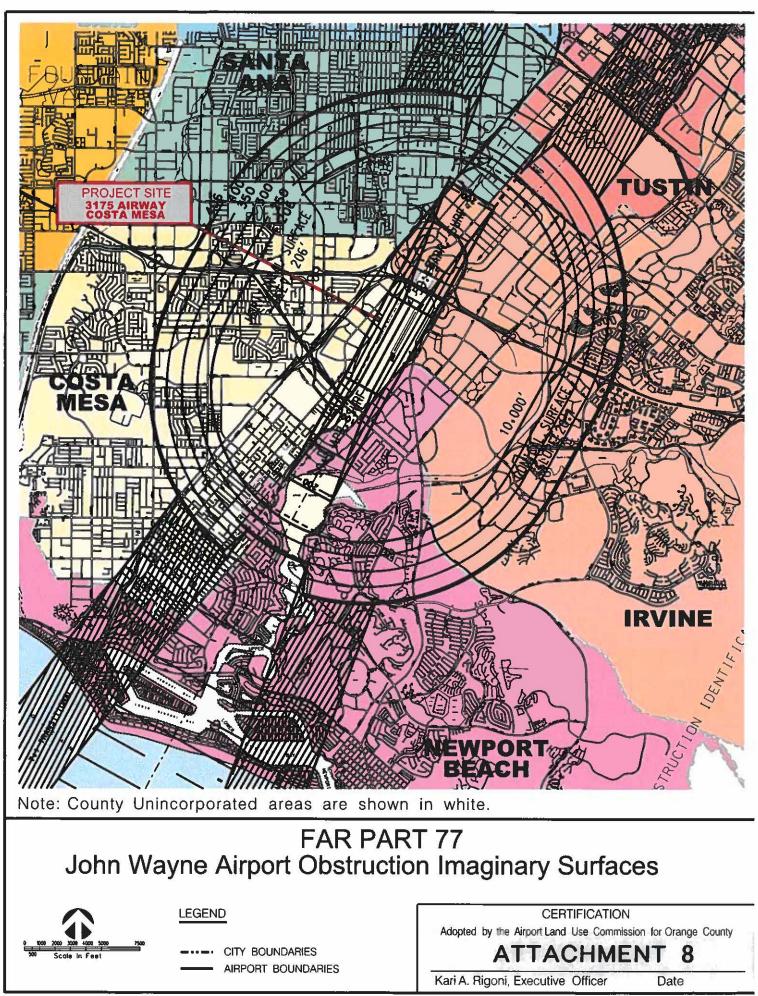


20,000'Radius CITY BOUNDARIES AIRPORT BOUNDARIES CERTIFICATION Adopted by the Airport Land Use Commission for Orange County ATTACHMENT 7

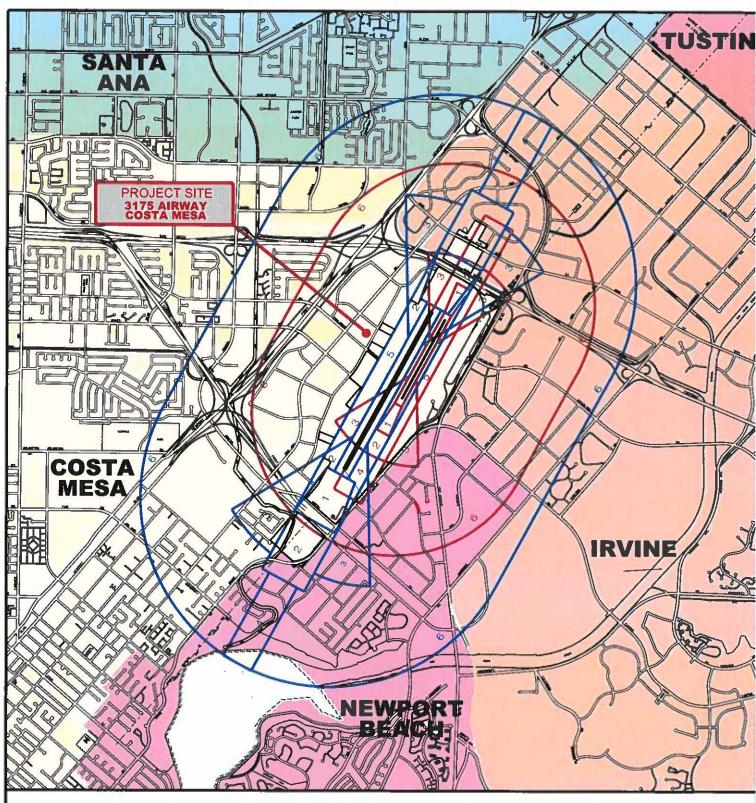
Kari A. Rigoni, Executive Officer

AELUP-2007/Jwanotf-07(3175AirwayCostaMesa).dgr

Date



AELUP-2007/jwohsurface-07(3175AirwayCostaMesa).dgr



## John Wayne Airport Safety Zone Reference Map

1-6

1-6

#### LEGEND

- 1. RUNWAY PROTECTION ZONE
- 2. INNER APPROACH DEPARTURE ZONE
- 3. INNER TURNING ZONE
- 4. OUTER APPROACH / DEPARTURE ZONE
- 5. SIDELINE ZONE

in Feel

6. TRAFFIC PATTERN ZONE

SAFETY COMPATIBILITY ZONES FOR RUNWAY 2L & 20R (A MEDIUM GENERAL AVIATION RUNWAYAS DESCRIBED IN THE CALIFORNIA AIRPORT LAND USE PLANNING HANDBOOK, JANUARY 2002 EDITION)

SAFETY COMPATIBILITY ZONES FOR RUNWAY 2R & 20L (A SHORT GENERAL AVIATION RUNWAY AS DESCRIBED IN THE CALIFORNIA AIRPORT LAND USE PLANNING HANDBOOK, JANUARY 2002 EDITION)

> CERTIFICATION Adopted by the Airport Land Use Commission for Orange County

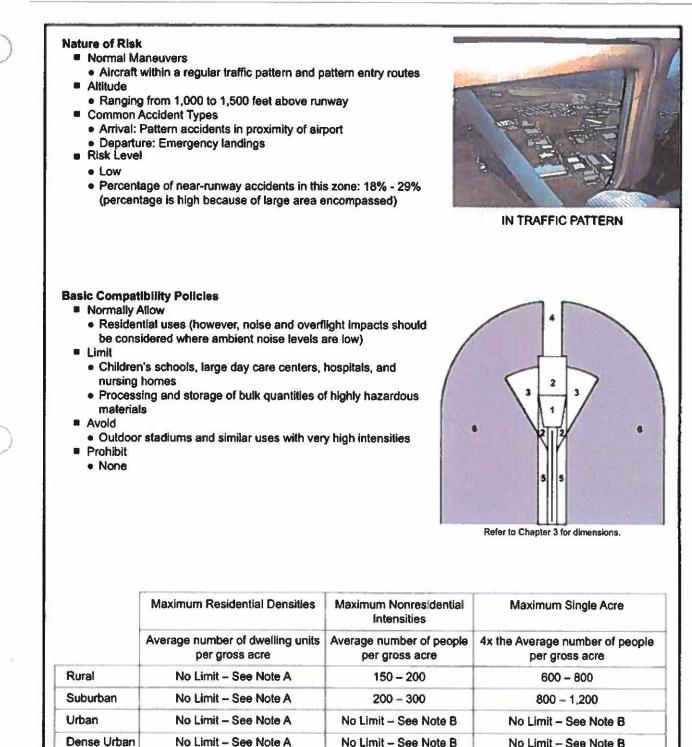
## ATTACHMENT

Kari A. Rigoni, Executive Officer

AELUP-2007/jwastzonerfm(3175AirwayCostaMeso).dgn

9

Date



Note A: Noise and overflight should be considered. Note B: Large stadiums and similar uses should be avoided.

FIGURE 4G

4-25

## Safety Zone 6 - Traffic Pattern Zone

**ATTACHMENT 10** 

California Airport Land Use Planning Handbook



John Wayne Airport Access & Noise Office

JWA Arrivals and Departures Wednesday, June 19, 2019

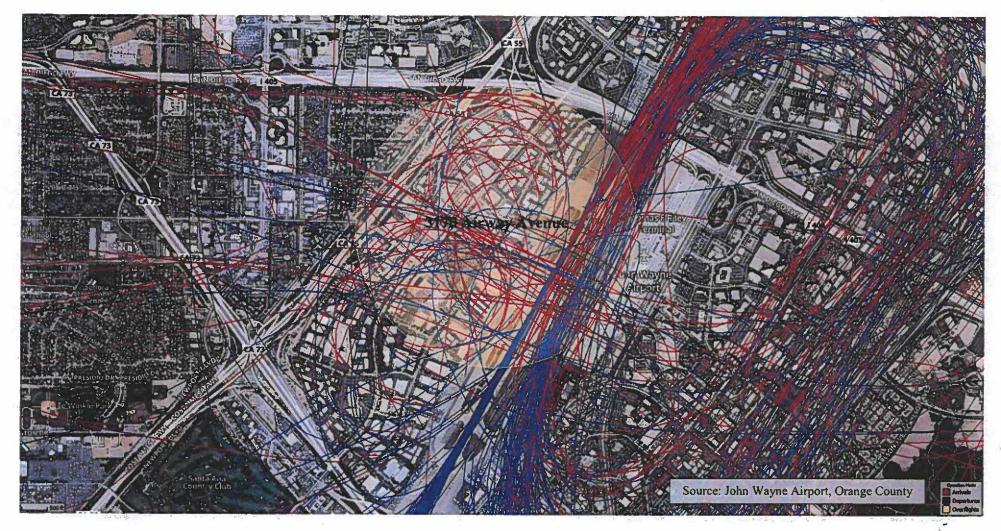
ATTACHMENT 11



3175 Airway Ave. Costa Mesa, CA 92626

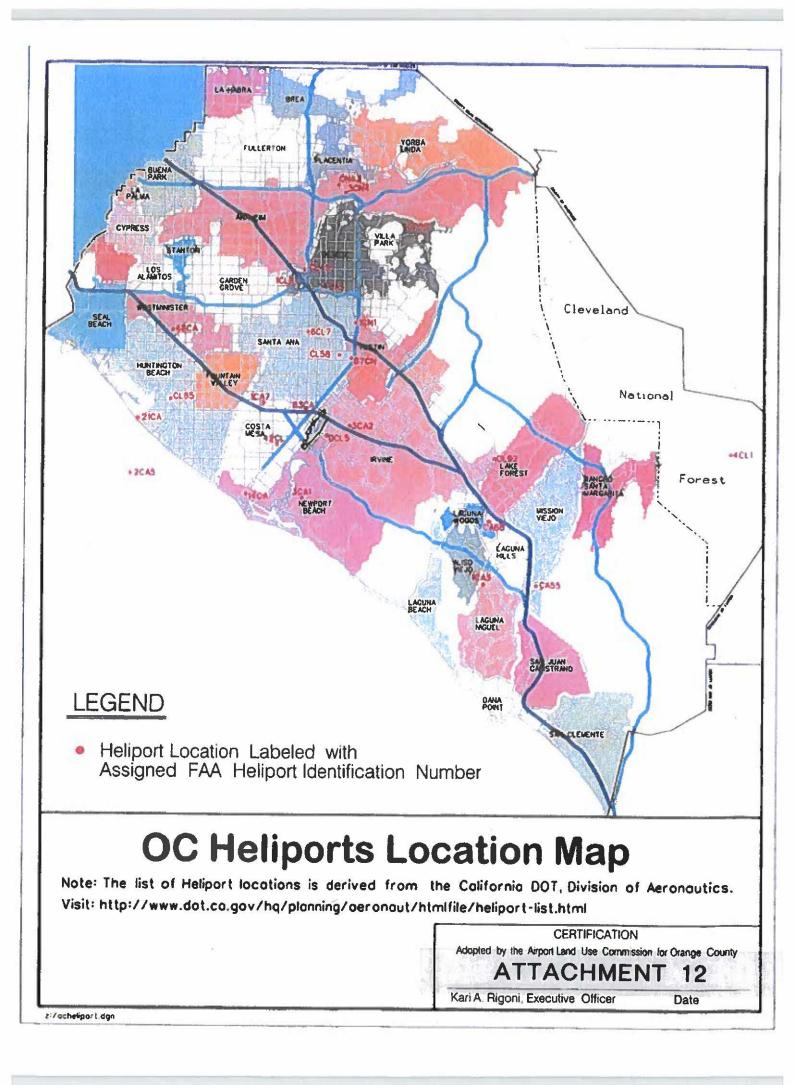


JWA Arrivals and Departures Wednesday, June 26, 2019



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3175 Airway Ave. Costa Mesa, CA 92626



County	of Orange HELI		ELISTOP LIS			
HELIPORT - OFFICIAL NAME	ASSOCIATED CITY	FAA Identifie	Use Category	LAT Degrees Minutes Seconds		
OXY USA INC HELIPORT	Huntington	<u>21CA</u>	Corporate	33 41 01.8N	118 01 54.4W	40
PLATFORM "EMMY" HELISTOP		2CA5	Oil Platform	33 39 44.369N	118 02 40.221W	342
FULLERTON MUNICIPAL HELIPORT #1 & #2	Fullerton		Corporate	33 52 17N	117 58 38W	222
LAGUNA NIGUEL HELIPORT	Laguna Niguel	ICA3	Federal	33 33 41.05N	117 42 55.21W	188
ANAHEIM CANYON TOWER HELIPORT	Anaheim	<u>35CA</u>	Corporate	33 51 35.73N	117 51 00.78W	454
COSTA MESA POLICE HELIPORT	Costa Mesa	42CL	Police	The state way will be addressed and the state way and the state way and the state way and the state way and	117 54 14.19W	60
MISSION HOSPITAL HELIPORT	Mission Viejo	<u>CA55</u>	Hospital	33 33 38.88N	117 39 58.15W	460
LYON HELIPORT	Trabuco Canyon	4CL1	Private	33 36 45.6N	117 35 28.85W	898
HOAG MEMORIAL HOSPITAL HELIPORT	Newport Beach	<u>14CA</u>	Hospital	33 37 30.6N	117 55 50.8W	94
LOMA RIDGE COMMUNICATIONS CENTER	Silverado	<u>57CA</u>	Sheriff	33 45 55.92N	117 44 38.85W	1286
NORTH NET FIRE TRAINING CENTER HP	Anaheim	<u>CL45</u>	Police	33 47 42.16N	117 52 51.64W	145
SCE - HUNTINGTON BEACH HELIPORT	Westminster	<u>48CA</u>	Corporate	33 44 43.41N	118 00 00.77W	29
ORANGE COUNTY GLOBAL MEDICAL CENTER	Santa Ana	<u>1CNI</u>	Hospital	33 45 17.7N	117 49 57.9W	178
HUNTINGTON BEACH POLICE DEPARTMENT	Huntington Beach	<u>CL65</u>	Police	33 41 42.82N	118 00 05.83W	56
ROGERSON HELIPORT	Irvine		Corporate	33 41 36N	117 50 15.82W	79
SCE - SERRANO SUBSTATION HELIPORT	Orange	<u>CL55</u>	Corporate	33 49 42.5N	117 47 26.10W	697
SCE - SOUTHEASTERN DIVISION HELIPORT	Santa Ana	<u>CL58</u>	Corporate	33 43 50.61N	117 50 50.48W	97
UCI MEDICAL CENTER HELIPORT	Orange	<u>ICL4</u>	Hospital	33 47 18.85N	117 53 25.58W	140
SCE - SADDLEBACK SERVICE CENTER	Irvinc	CL92	Corporate	33 39 18.95N	117 42 21.07W	391
THE ATRIUM HELIPORT	Irvine	<u>0CL5</u>	Corporate	33 40 13.54N	117 51 27.84W	46
L.A. TIMES-COSTA MESA HELIPORT	Costa Mesa	<u>1CA7</u>	Corporate	33 41 34.6N	117 55 00.85W	35
CHILDREN'S HOSPITAL OF ORANGE COUNTY	Orange	<u>4CA5</u>	Hospital	33 46 53.24N	117 51 55.30W	275
THE MET HELIPORT	Costa mesa	<u>83CA</u>	Corporate	33 41 18.57N	117 52 40.63W	204
ORANGE COUNTY SHERIFF'S DEPARTMENT	Santa Ana	6CL7	Sheriff	33 44 51.55N	ann ann agu	. 223
OAKLEY HELIPORT	Foothill Ranch	1	Corporate	33 40 12.34N	117 38 47.81W	
HONDA OF SANTA ANA HELIPORT	Santa Ana	<u>87CN</u>	Corporate	33 43 40.59N	117 50 08.85W	113
SADDLEBACK MEMORIAL CENTER HELIPORT	Laguna Hills	<u>CA68</u>	Hospital	33 36 30.67N	117 42 33.15W	398
KAISER PERMANENTE ANAHEIM MEDICAL	Anaheim	<u>3CN4</u>	Hospital		117 50 43.14W	341
CHILDREN'S HOSPITAL OF ORANGE COUNTY	Orange	4CA5	Hospital		117 51 54.13W	275
NEWPORT BEACH POLICE HELIPORT	Newport Beach	<u>3CA1</u>	Police		117 52 48.82W	156
JAMBOREE CENTER HELIPORT	Irvinc	<u>3CA2</u>	Corporate		117 50 12.32W	77
CIVIC CENTER HELIPORT	Huntington Beach	75CA	Police		118 00 01.41W	157
CENTERPORT HELIPORT	Costa Mesa	<u>10CL</u>	Corporate	and the state of the	117 52 29.14W	83

MANCLARK AIRWAY HP	Costa Mesa	<u>CA30</u>	Corporate	33 40 30.1N	117 52 23.4W	77
ANAHEIM CONVENTION CENTER	Anaheim	***************************************		,	117 55 24.31W	
BETA PLATFORM ELLEN HP		02CA			118 07 44.4W	122
BETA PLATFORM EUREKA HP		CL38			118 07 43.55W	123
UNION EVA HP		<u>9CL8</u>			118 03 43.2W	79
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Source: http://www.dot.ca.gov/hq/planning/aeronaut/htmlfile/heliport-list.html California DOT, Division of Aeronautics

Date: October, 2018



# AIRPORT LAND USE COMMISSION

FOR

ORANGE

COUNTY

3160 Airway Avenue • Costa Mesa, California 92626 • 949.252.5170 fax: 949.252.6012

August 5, 2019

Barry Curtis, Director Economic and Development Services City of Costa Mesa 77 Fair Drive Costa Mesa, CA 92628-1200

#### Subject: Mitigated Negative Declaration (MND) for Permanent Bridge Shelter Facility

Dear Mr. Curtis:

Thank you for the opportunity to review the MND for the proposed Permanent Bridge Shelter Facility located at 3175 Airway Avenue, Costa Mesa, in the context of the Airport Land Use Commission's *Airport Environs Land Use Plan for John Wayne Airport (JWA AELUP)*. The proposed project would involve repurposing approximately half of the existing industrial building at 3175 Airway Avenue to be used as a shelter for individuals experiencing homelessness. The City is proposing 50 beds in the shelter, although the space has sufficient area to accommodate up to a maximum 100-bed shelter. The proposed project requires a zoning code amendment to allow emergency shelters to locate in the Industrial Park (MP) zone and the Planned Development Industrial (PDI) zone.

Please be aware that the proposed shelter facility is located within the 65 dBA CNEL noise contour for JWA. Noise-sensitive institutional uses such as schools, churches. hospitals, libraries, and other noise-sensitive uses may be inconsistent in this contour. All noise-sensitive uses are inconsistent in this area unless it can be shown conclusively that such units are sufficiently sound attenuated for present and projected noise exposures so as not to exceed an interior standard of 45 dB CNEL. Per the City of Costa Mesa Municipal Code, the proposed project is defined as an institutional use. Due to the close proximity of the proposed project to JWA, we recommend that the MND address safety and noise exposure concerns for the users and staff of the proposed shelter facility.

In addition, the proposed project location is located within Safety Zone 6 for JWA, which is the Traffic Pattern Zone. Uses that are limited within this safety zone include Children's schools, large daycare centers, hospitals, and nursing homes. Uses that should be avoided are outdoor stadiums and similar uses with very high intensities. There are no uses that are prohibited within this zone. The California Airport Land Use Planning Handbook (issued by the State of California Department of Transportation/ Division of ALUC Comments –Permanent Bridge Shelter Facility August 5, 2019 Page 2

Aeronautics, October 2011) defines these safety zones and describes what uses are allowed, prohibited and limited within these zones. Noise and overflight issues should be considered when developing within Safety Zone 6.

The proposed project is also located within the AELUP Notification Area for JWA and the FAR Part 77 Imaginary Surfaces for JWA. Because the proposed project is utilizing an existing building with no proposed exterior modification or increase of building height, filing FAA Form 7460-1 Notice of Proposed Construction or Alteration will not be required. In addition, the existing building height does not penetrate the FAR Part 77 Imaginary Surfaces for JWA. The obstruction imaginary surface would be penetrated at 200' Above Mean Sea Level (AMSL). The proposed project will maintain the existing building height of 65' AMSL.

A referral by the City to the ALUC may be required for this project due to the location of the proposal within a JWA AELUP Planning Area and due to the nature of the required City approvals (i.e., Zone Change) under PUC Section 21676(b). In this regard, please note that the Commission suggests such referrals be submitted to the ALUC for a determination, between the Local Agency's expected Planning Commission and City Council hearings. Since the ALUC meets on the third Thursday afternoon of each month, submittals must be received in the ALUC office by the first of the month to ensure sufficient time for review, analysis, and agendizing.

Thank you for the opportunity to comment on this initial study. Please contact me at (949) 252-5123 or via email at <u>lchoum@ocair.com</u> if you need any additional details or information regarding the future referral of your project.

Sincerely,

u. U. Chon

Lea U. Choum Executive Officer



#### **CITY OF COSTA MESA**

P.O. BOX 1200 • 77 FAIR DRIVE • CALIFORNIA 92628-1200

August 7, 2019

RECEIVED

AUG 0 7 REC'D

AIRPORT LAND LISE COMMISSION

Ms. Lea Choum Executive Officer AIRPORT LAND USE COMMISSION FOR ORANGE COUNTY 3160 Airway Avenue Costa Mesa, CA 92626

Email: Lea Choum, Ichoum@ocair.com

#### Re: Amendment to Permanent Bridge Shelter Project Application, Costa Mesa

Dear Ms. Choum,

Thank you for the meeting with us on August 1, 2019. As discussed, the application package has been revised to provide the following additional information:

- Background history on the City's requirement to provide a shelter by the court mandated deadline
- Site selection process for the Bridge Shelter Project
- List of potential services provided at the shelter facility
- Exhibits showing the existing condition of the site and the proposed exterior changes
- Information on the daily operation of the shelter and number of people (staff and others) that would be using the facility during the day and evening
  - Exhibits showing the surrounding buildings and their heights
  - A detailed description of the proposed code amendment to conditionally allow shelters in MP zones

#### 1 Project Background

Beginning in 2010, Costa Mesa City leadership introduced a course of action to address the needs and impacts of individuals experiencing homelessness in Costa Mesa. Since then, the City has established a Homeless Task Force, adopted a 9-Point Plan to address homelessness, and formed the Neighborhood Improvement Task Force (NITF), known today as the Network for Homeless Solutions (NHS). Despite the strong and collaborative efforts of the NHS, City staff and strategic community partners, people experiencing homelessness still remain in Costa Mesa and more needs to be done to address this issue. Additionally, in January 2018, the City was named in a lawsuit initiated by OC Catholic Worker and eight plaintiffs who had been encamped at



the Santa Ana riverbed. Orange County, the City of Anaheim, the City of Costa Mesa and the City of Orange were named in the lawsuit challenging enforcement of unlawful camping ordinances. The lawsuit was filed in connection with Orange County's actions in clearing the riverbed of more than 400 homeless individuals who had established encampments. To enter into a settlement agreement Costa Mesa had to commit to the construction and operation of a new homeless shelter within the City's jurisdiction that accounted for 60% of its 2017 Point in Time Homeless Count which accounts for the need of a minimum of 62 beds.

Per the requirements of SB-2, Costa Mesa (along with all California cities) designated a zone where emergency shelters are permitted by right. In Costa Mesa, emergency shelters are permitted by right on properties zoned Planned Development Industrial (PDI), generally located north of the I-405 Freeway and west of Susan Street, and in the airport area, north of the SR-73 Freeway. At the time the City was responding to the federal lawsuit, there were a limited number of available properties within this zone. The City negotiated with several properties, including 3115 Red Hill Avenue, with no success.

On March 7, 2019, with a unanimous vote, the Costa Mesa City Council agreed to allocate \$6.925 million for the purchase of an industrial warehouse located at 3175 Airway Avenue to be converted to serve as a permanent bridge shelter for individuals experiencing homelessness in Costa Mesa.

To begin to shelter the City's homeless population in an expeditious manner, and to abide by the settlement agreement, the City of Costa Mesa officially opened a 50-bed temporary bridge shelter on a portion of the property located at 1885 Anaheim Avenue on April 5, 2019. The temporary bridge shelter expanded upon what was an already existing inclement weather shelter, but into a reservation-based, high-security temporary solution to offer shelter beds to those in need.

In order to allow establishment of the Bridge Shelter at 3175 Airway Avenue, the City is processing a Zoning Code Amendment to allow emergency shelters within the MG zone subject to approval of a conditional use permit (unless it is a City project). The Code Amendment will be considered with the project application and would be subject to adoption of an ordinance by the City Council. Currently, emergency shelters are permitted in Planned Development Industrial (PDI) zoned properties. A zoning map of the area is attached as Exhibit F.

#### 2 **Project Description**

The proposed project would repurpose, through interior tenant improvements, approximately 15,000 square feet of an existing industrial building located at 3175 Airway Avenue (approximately half of the building) for a Permanent Bridge

Shelter for individuals experiencing homelessness. The City is only required to provide 50 beds in the shelter (planned capacity) although the space has sufficient area to accommodate up to a maximum of 100 beds (potential build-out capacity). The shelter would be operated by City staff and expert shelter operator Mercy House, 24 hours a day and 365 days a year and provide wrap-around services including: client case management, support group programs, job skill training, medical services, Veteran services, County resource programs, etc. to individuals that are accommodated at the facility. Mercy House, a well-respected and qualified professional Shelter Operator would work in conjunction with existing City community outreach staff to operate the facility. During the daytime operation of the shelter, it is expected that approximately 10 City and Mercy House staff and up to half of the potential shelter guests would be present on site. The shelter guests will be shuttled to the facility for night time sleeping (boarding) which is mostly outside the airport's jet operating hours of 7 AM to 10 PM.

The shelter would be accessed through a reservation-based transportation system. Scheduled shuttle transportation to and from the shelter would be the means of transportation for ingress and egress of shelter guests. Up to three shuttle bus stop locations would be utilized throughout the City after consulting with City staff and the Shelter Operator. In the rare incidence that an individual leaves without transportation, they would risk losing their ability to stay at the shelter. Additionally, the proposed project would have year-round, on-site security at all times as well as daily, roaming patrol to deter illegal loitering, unwanted activity or trespassing within a half-mile radius of the property

The other half of the industrial building (approximately 15,000 square feet) could be leased to a tenant(s) by the City for industrial warehouse uses consistent with the existing purpose, zoning, and land use designation and compatible with the Bridge Shelter in terms of any potential nighttime noise.

The John Wayne Airport is located approximately 0.17 miles southeast of the project site. Because of the orientation of the airport runways, the project site is located outside of the 70 dBA CNEL airport noise contours (experiencing noise levels from 65 dBA up to 70 dBA CNEL in the project vicinity). These noise levels are within the City of Costa Mesa's conditionally acceptable land use compatibility threshold of 70 dBA CNEL for transient lodging land use developments. Based on the EPA Protective Noise Levels, the existing building envelope that includes concrete tilt-up walls and insulation and commercial grade windows would provide 25 dBA in exterior-to-interior noise reduction, which would meet the State's interior noise standard of 45 dBA CNEL for indoor sleeping areas (i.e., 70 dBA–25 dBA = 45 dBA). Therefore, implementation of

the project would not expose persons visiting or working in the project vicinity to excessive noise levels from airport activity, and no impact would occur.

#### 3 Entitlements

Zoning Code Amendment:

The City of Costa Mesa is proposing to undertake a Code Amendment to expand the area where an emergency shelter could potentially operate to include the City's second industrially-zoned area, the Industrial Park (MP) zone. To accomplish this, the City would undertake the following actions:

- a) Modify the Citywide Land Use Matrix in Chapter IV of the Costa Mesa Municipal Code (CMMC) to allow emergency shelters to be located in the MP zone of the City. The MP zone is "intended for large, concentrated industrial areas where the aim of development is to create a spacious environment in a park-like setting." A CUP will be required prior to operation of an emergency shelter in the MP zone. Emergency shelters located on land owned, controlled, and/or operated by the City will be a Permitted (P) use in the MP zone and the provisions of Section 13-200.79, subsections (1), (2), (4), (8) and (10) of the CMMC will not be applicable to a shelter on land owned, controlled, and/or operated by the City in the MP and PDI zones.
- b) Revise Zoning Code, Chapter IX, Special Land Use Regulations, Article 18. Emergency Shelters, Section 13-200.79 to:
  - a. Make minor revisions to four existing standards to clarify intent, and

b. Bifurcate existing standard (9) and thus, create a new standard (10) which requires that a one-half-mile radius area around a shelter shall be patrolled by the shelter operator to ensure that shelter clients and any individuals denied access at the shelter are not congregating in the area around the shelter site.

#### 4 Location of the Project (See Area Map and Site Plan)

The 1.3-acre or 58,327-square-foot project site is located at 3175 Airway Avenue in Costa Mesa. The project site consists of an existing 29,816-square-foot office/industrial building and associated parking lot. The project site comprises a single parcel, Assessor's Parcel Number (APN) 427-091-12. No new buildings or changes to the building envelope are proposed.

#### 5 Existing and Proposed General Plan and Zoning Designations

The project site is zoned MP (Industrial Park); no change in the zoning is proposed. The General Plan designation is Industrial Park. Industrial parks are characterized by large parcels and landscaped setbacks that create a campuslike environment. Development within this land use designation consists of 1and 2-story buildings. Additional height may be permitted when proposed uses would be compatible with adjacent development and provided uses are consistent with other constraints, such as height limits and use restrictions within the John Wayne Airport influence area. Combinations of residential, institutional, and commercial uses may be allowed through the Planned Development process.

Per the requirements of SB 2 (2007), the City of Costa Mesa designated the PDI – Planned Development Industrial zone, one of its two industrial zones, to allow emergency shelters by right. Land zoned PDI is located along Red Hill Avenue in close proximity to the project site amongst properties zoned MP. However, during the City's search to identify a site for a shelter under the terms of the Catholic Worker federal lawsuit, no sites were available in the PDI zone. Accordingly, through this project the City is proposing to expand the area where an emergency shelter could be located on a limited basis and subject to a conditional use permit. The expanded area is the City's other industrial zone, the MP zone, which is located amongst the PDI zone. A comprehensive list of the sites that were considered is included as Exhibit G.

It should be noted that a shelter is defined in the CMMC as an institutional use; not a residential use.

#### 6 Existing and Proposed Uses

The existing industrial building was constructed in 1973. The interior of the 29,816-square-foot building consists of two separate office areas totaling 5,510 square feet (one is a 2-story office with a lobby), reception areas, private offices, storage areas, a break room, and restrooms; and a 24-foot-high, 24,306-square-foot warehouse area with two ground-level loading doors and three dock-high loading doors.

The proposed project would repurpose approximately half of the existing industrial building for a Permanent Bridge Shelter Facility serving individuals experiencing homelessness. The other half of the industrial building could be leased to a tenant(s) by the City for industrial warehouse use consistent with the existing purpose, zoning, and land use designation. Proposed uses will be a shelter operating 24 hours a day, seven days a week, and 365 days per year. The shelter will accommodate indoor, overnight sleeping for up to 50 homeless individuals per evening with the potential to expand should future conditions warrant this.

#### 7 Review Schedule (planned)

- Planning Commission August 12, 2019
- City Council September 3, 2019

#### 8 CNEL Contour

John Wayne Airport is located approximately 0.17 mile southeast of the project.

Because of the orientation of the airport runways, the project site is located outside of the 70 A-weighted decibel (dBA) Community Noise Equivalent Level (CNEL) airport noise contours (experiencing noise levels from 65 dBA up to 70 dBA CNEL in the project vicinity). These noise levels are within the City of Costa Mesa's conditionally acceptable land use compatibility threshold of 70 dBA CNEL for transient lodging land use developments. Based on EPA Protective Noise Levels, the existing building would provide 25 dBA in exterior-to-interior noise reduction, which would meet the State's interior noise standard of 45 dBA CNEL for indoor sleeping areas (e.g., 70 dBA–25 dBA = 45 dBA).

#### 9 Runway Protection Zone (RPZ)

The proposed project would repurpose approximately half of the existing industrial building at 3175 Airway Avenue (approximately 14,816 square feet) for a Permanent Bridge Shelter for individuals experiencing homelessness. The site is located in Zone 6 (Traffic Pattern Zone) of the John Wayne Airport Safety Reference Map with low likelihood of accident occurrence that allows residential uses and nonresidential uses with the exception of outdoor stadiums and similar uses with very high intensities. The proposed use would operate similar to a higher density transient occupancy use and the maximum number of beds would be 100 at maximum occupancy, which is allowed in Zone 6 (Exhibit H).

#### 10 Height Restriction Zone

The proposed use requires repurposing an existing tilt-up concrete building with no exterior modification or increase of the building height. Therefore, a 7460-1 Determination from the FAA is not applicable.

#### 11 Applicable Sections of the CEQA documentation

IS/MND Mitigation Monitoring Program; Measures BIO-1, CUL-1, GEO-1, and HAZ-1.

#### 12 Additional Documentation Required

Coordinates: Longitude 33°40'47.5"N; Latitude: 117°52'15.5"W

Existing Height of Structures: 27 FT

Elevation of Project Site Horizontal Datum: Site Elevation 40 FT; Structure Height (AGL) 27 FT; 67 FT above mean sea level (AMSL)

Local Agency Maximum Building Height for project area: 30 FT AGL

Structural Heights within 1000 feet: Structures in this vicinity in the City of Costa Mesa meet the maximum height requirement of 70 feet (AMSL); taller structures that are 73 and 74 feet (AMSL) are located within the airport area. Refer to

Exhibit E for height measurements of adjacent buildings.

#### 13 Exhibits

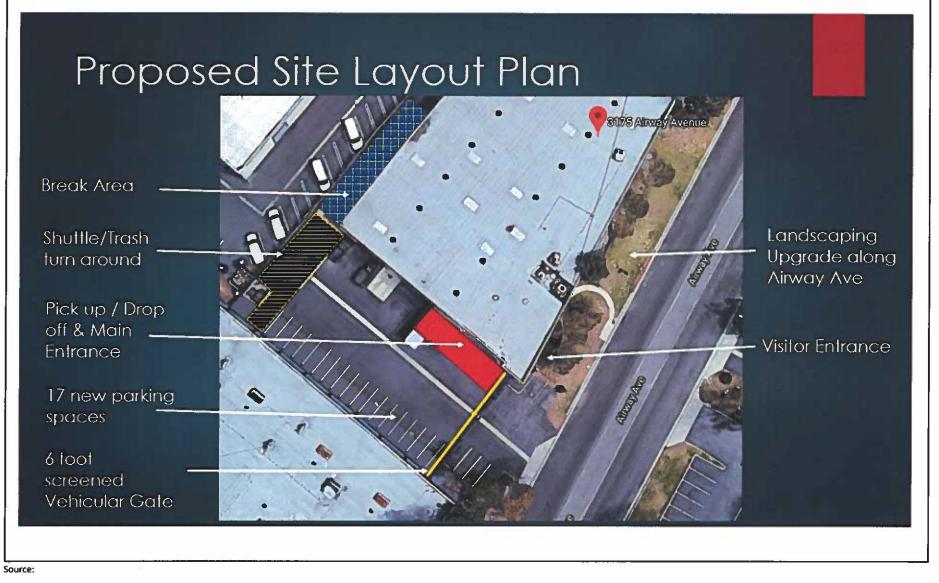
- A Site Layout Plan
- B Site Photos
- C Area Map
- D John Wayne Airport Safety Zone 6 Map
- E Surrounding Building Heights
- F Area Zoning Map
- G Site Study List and Location of Potential Sites
- H IS/MND Mitigation Monitoring Program: BIO-1, CUL-1, GEO-1, and HAZ-1. (IS/MND under separate cover)

If you have any comments or questions, please contact Minoo Ashabi at (714) 754-5610.

Sincerely,

BARRY CURTIS, AICP

**Director of Economic and Development Services** 



FIRSTCARBON SOLUTIONS™

Site Plan

00800031 • 04/2019 | 6\_site\_plan.cdr

CITY OF COSTA MESA PERMANENT BRIDGE SHELTER FACILITY INITIAL STUDY/MITIGATED NEGATIVE DECLARATION

## EXHIBIT [

### 3175 Airway Avenue

### **Existing Conditions**





## **EXHIBIT C**





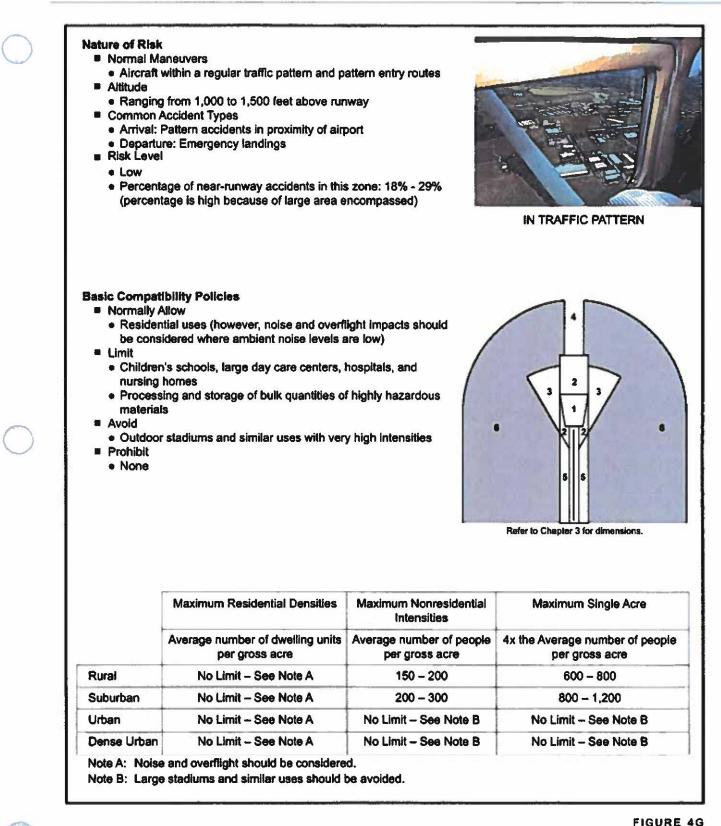
### Local Vicinity Map **Aerial Base**

00800031 • 04/2019 | 2\_local\_aerial.mxd

**CITY OF COSTA MESA** PERMANENT BRIDGE SHELTER FACILITY INITIAL STUDY/MITIGATED NEGATIVE DECLARATION

## EXHIBIT [

#### DEVELOPING AIRPORT LAND USE COMPATIBILITY POLICES 4



Safety Zone 6 – Traffic Pattern Zone

California Airport Land Use Planning Handbook

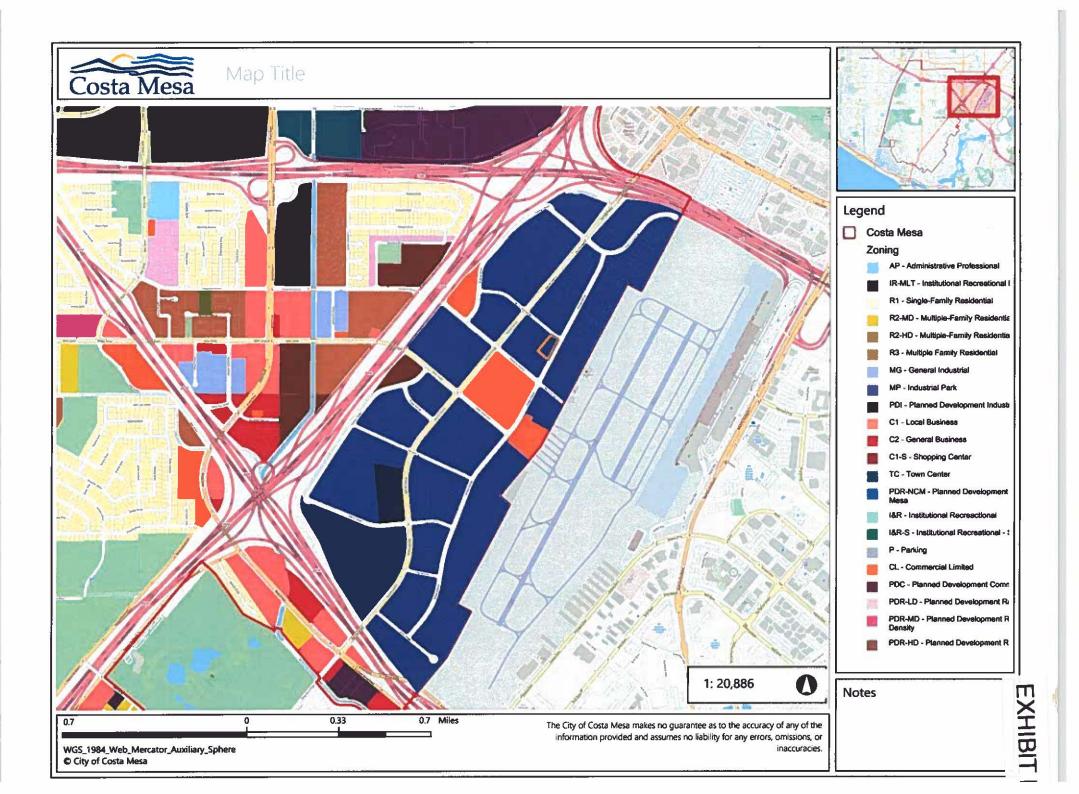
4-25



### Exhibit E - 3175 Airway Avenue

Note: the noted height dimensions are complied from Google Earth and relative to adjacent grade.

EXHIBITE



		and the second		and the second second	City of C	osta Me	sa - Site St					Shelter					
	STATUS	OWNERSHIP	ACTION	NOTES	ADCRESS	city	GP DESIGNATION	CODE	SALLS PRICE	SF ROOMS	sse	CURRENT USE	NAME OF USE	OWNER	CONTACTINFO	AGENT	PHONE
1	HIGH	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NOTIFIED AGENT PROPERTY WILL BE CONSIDERED BY THE CITY	Easting nonconforming use. Rease structures or build new Rezone to POI	1781 Monrovia	Costa Mesa	1, TIND	MG	\$3,150.000			Non-conforming SFR in Industriel Zone		Jean E Hadden 1777 Monitovia Ave Costa Mesa, CA 92627	1	Steve Eberle	949-251-656
2	MEDIUM	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	OWNER WELCOMES AN OFFER. NOTIFIED OWNER THE CITY WOULD CONSIDER PURCHASING HIS PROPERTY	High Construction Costs: Vacant Lot: Requires Code Amendment to allow emergency shettars in commercial zones with a CUP	Vacani Lot next to Car Wash site at 2750 Bristol	Costa Mesa	GENCOM	C1	Not Lisled			Vacant Site	Next to Carwash Spot on Bristol	Gracomo & Yolanda Zanchi	5801 Grimsby Di Huntington Beach, CA 92649 (562) 591-7401	Teazis Theotanis	714-377-92
3	LOWER	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	OWNER WOULD CONSIDER SELLING BUT IT MAY BE AN UNREALISTIIC PRICE	Challenge to convert a motel to an smergency sheller operation. Requires Code Amendment to allow emergency shelters in consmercial zones with a CUP	2656 NEWPORT BLVD	Costa Mesa	COMRES	C1	Not Listed	33		Motel	Star Inn	NANCY - PART OWNER	949-660-7180		
1	нібн	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	LETTER OF INTENT EXECUTED APPROVE PURCHASE AGREEMEN" DUE DILIGENCE	Rezone to PDI Site and building area are suitable for sheller layour. Minor improvements	1040 West 17th Street	Costa Mesa	LT:ND	MG	\$3.999 999	12,312	\$324 89	Warehouse / Counciling for Substance Abuse Office	Safe Harbor Treatment Center (riegal sublease to another sober living company out of San Diego!	Sams evestments LLC	305 62nd Si Newport Beach	Chris Maddy Sales Contact	949-698-130
5	MEDIUM	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	OWNER WANTS TO SELL AND LEASEBACK 3,000 SF UNTIL 9/19 PERHAPS FLEXIBLE WITH TIMENG.	Rezone to PDI Easy to convert. In the maddle of redeveloping Westaide, Potential clean-up resues	1625 Onma	Costa Mesa	LTIND	MG	\$2,988,000	7.772	\$384 46	Industrial	SS Metal Fabricators	SS Metai Faoricators	949-631-4272	John Gessford (Agent) As for offering Memo - Easting Tenant?	949-930-629
4	MEDIUM	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	OWNER NEGOTIATING SALE WITH ANOTHER BUYER AGENT REDUESTED BACKUP UP OFFER	Condo site in Airport Industrial Area: Condo property with an Association. Rezone to POI	270 E Barer St	Costa Mesa	INDPK	ΜР	\$3.120.480	6 304	\$495.00	Office	Multiple Tenants	Baker Rechill GP		Phil Cohen	9-19-727 120
7	MEOIUM	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	OWNER. 223 VIRGINA PL, COSTA MESA STOPPED BY BUT OWNER NOT HOME.	Major Construction Effort, Not Listed: Requires Code Amendment to allow emergency shelters in R3 zones with a CUP	2029 Charle Street	Costa Mesa	HOR	R3	Not Listed			Vecant Site	NA	Dorothy Bayks			
8	MEDIUM	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	Owner making address is 1041 W 18m St #A206, CM Stopped by but office closed	OCHCA is the current lenant. Rezone to PDI	3115 Redhill Ave	Costa Mesa	LTIND	MP		12,144		Health Care Office	OC Health Care Agency	Blackmon Invest, U.C			
ġ	MEDIUM	ACOURE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	OWNER OF 1540 LAS VEGAS OWNER OF 642 JSN INVESTMENT, LLC AT 21212 SPURNEY LANE, CM	Dispersed solution that provide some number of total beds in two separate locations. Rezone to PDI.	1540 Supenor Ave / 642 Baker (Two small distributed sites.)	Costa Mesa	LTIND	MG				Na Use	NA	Shely R Benedict Living Trust			
N	MEOIUM	PARTNERSHIP ONLY	MAINTAIN PARTNERSMIP POTENTIAL OPTION	Church use Proximity to Residential Requires Code Amendment to allow emergency shetters in LSR zones associated with a church with a CUP	1885 Anahem Ave	Costa Mesa	HDR	IAR	Not Listed			Church	Lighthouse Church	Lighthouse Church	kndanmiles@me.com	Lindan Miles	949-677-277
55	LOWER	CITY OWNED	TEMP OPTION	Protumity to City Hall, Protumity to Park	77 Fair Drive	Costa Mesa	PUBLICANST	16 R	Not Listed					City of Costa Mesa			
12	LOWER	CITY OWNED	TEMP OPTION	Proximity to Park	567 W 18m Street	Costa Mena	HOR	R2-HD				Posce Code Enforcement		City of Costa Mesa	Carl Marca		1
13	LOWER	CITY OWNED	TEMP OPTION	Corp Yard Proximity to Residential	2310 Placentia	Costa Mesa	PUBLICANSTI	ISR									
14	CWER	PARTNERSHIP ONLY	MAINTAIN PARTNERSHIP POTENTIAL OPTION	Residential zorung State Regulated Residential, Law Sut	1110 Victoria St	Costa Mesa	HOR	R3						Nancy Clark			
15	LOWER	ACQUIRE EITHER DIRECTLY OR IN PARTNERSMIP WITH NON-PROFIT	The second s	Requires Code Amendment to	777 W 19th Street	Costa Mesa	GENCOM	C1	\$6,000.000	11,316	\$\$30 22	Mutuple Tenants	Commercial Strips	Nic DeAngelo	714-334-8840	Peter Hauser, Sales Contact	949-430-068
16	LOWER		NO ACTION SITE NOT LISTED CUMBERSOME ENTITLEMENT PROCESS	Requires Code Amendment to allow emergency shelters in commercial zones with a CUP	1507 South Coast Drive	Costa Mesa	GENCOM	a				Restauram	Hooters	DMP South Coast LLC			
17	LOWER	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION SITE NOT LISTED, COMBERSOME ENTITLEMENT PROCESS	Church use. Requires Code Amendment to allow emergency shellers in USR zones associated with a church with a CUP	271 Avacado St	Costa Mena	PUBLICANSTI	1&R	Not Listed	15,808		Church	7th Day Adventists	7th Day Adventists			(951) 509-220
ы	LOWER	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION SITE NOT LISTED. CUMBERSOME ENTITLEMENT PROCESS	Church use Requires Code Amendment to stow emergency sheters in I&R zones associated with a church with a CUP	287 W Wilson Sireet	Costa Mesa	PUBLIC/INSTI	IS R				Church	Church of Christ	Pioneer Chinsban Schools			
19	LOWER	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION SITE NOT LISTED. CUMBERSOME ENTITLEMENT PROCESS	Requires Code Americament to allow emergency shellers in commercial zones with a CUP	1545 Newport Biva	Costa Mesa	GENCOM	cz				Medical Office	Joshua House	Van Austein Howard Cragin			
20	LOWER	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	ACTION LOOK INTO IT AGAIN AS WE NEED AN EXAMPLE OF COMMERCIAL ZONE	Requires Code Amendment to allow emergency shelters in commercial zones with a CUP	2601 Bristol Street	Coste Mesa	GENCOM	a				Aamin Office	Windword Recovery	Meadway Properties, LLC			
21	LOWER	ACOURE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION, SITE NOT LISTED CUMBERSOME ENTITLEMENT PROCESS	Requires Code Amendment to allow emergency shelters in commercial zones with a CUP.	450 Victoria Street	Costa Mesa	GENCOM	C2	Not Listed	19		Motet	Tahtpilon	Feng An Chow	949-548-2129		
12	LOWER	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION SITE NOT LISTED CUMBERSOME ENTITLEMENT PROCESS	Challenge to convert a moter to an emergency shellar operation Requires Code Amendment to allow emergency shelters with a CUP	2250 NEWPORT BLVD	Costa Vesa	COMRÉS	R2-MD	Not Listed	42		Moter	Akbaba Motel	PUNG. LON-YEUN (Jason)	BIDL971@MMmail.om		949-351-368

10/1/2018

				City of Costa Mesa - Site Study for Homeless Emergency Shelter													
	STATUS	OWNERSHIP	ACTION	NO7E5	ADDRESS		GP DESIGNATION					CUMBENT USE	NAME OF USE	OANER	CONTACT INFO	AGENT	PHONE
23	LOWER	ACQUIRE EITHER DWRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION: SITE NOT LISTED, COMMERSIONE ENTITLEMENT PROCESS	Challenge to convert a motel to an emergency shelter operation Requires Code Amendment to allow emergency shelters in commercial zones with a CUP	325 W Bay Street	Costa Mesa	GENCOM	cz	Not Listed	30		Moter	Cozy Ion	HSU PI-THU	949-650-8666		
14	LOWER	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION SITE NOT LISTED. CUMBERSOME ENTITLEMENT PROCESS	Challenge to convert a mosel to an emergency shetter operation Requires Code Amendment to allow emergency shetters in commercial zones with a CUP	2154 NEWPORT BLVD	Сока Мека	COMRES	C1	Not Listed	16		Motes	Newport Beach Inn	Baudonar Pater	a13-386-2286		
15	LOWER	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION: SITE NOT LISTED. COMBERSOME ENTITLEMENT PROCESS	Challenge to convert a motel to an emergency sheller operation. Requires Code Amendment to allow emergency shetters in commercial zones with a CUP	2100 NEWPORT BLVD	Costa Mesa	COMRES	C1	Not Listed	31		Moter	Days inn	PATEL AMRATLAL (Mike)	323-646-2018		
65	LÓWÉR	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION NOT FOR SALE CUMBERSOME ENTITLEMENT PROCESS	Requires Code Amendment to allow smergency sherters in commercial zones with a CUP	2165 Harbor Bivo	Costa Mesa	GENCOM	C2	Not For Sale Community Partner					Aliramar (Sober Living could assist the homeless out only a portion			
ur.	LOWER	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	INSPECTED PROPERTY AND NOTIFIED AGENT PROPERTY WILL BE CONSIDERED BY THE CITY	IN SB-2 Zone and For Sele In the Measure X area Condo property with an Association and CC&R's that may preclude use as a shelter.	3505 Cadullac Ave Building D. 103-203, 104-204	Costa Mesa	INDPK	PDI	\$4,150,000	9.780	\$424.34	Multiple Tenants	Multi-Tenant Industrial Use	Project Independence	(Owner Occupant)	Brian Garbutt	949-727-
	LOWER	ACOURE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NOT LISTED LETTER LEFT AT OWNERS HOME MSG LFT AT 310 739 2022	Vacant sile, High Construction Costs, Requires Code Amenoment to allow emergency sherters in commercial zones with a CUP	1750 Bristol	Costa Mesa	GENCON	Ç.1	No: Listed			Vecant Site					
19	LOWER	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	INSPECTED PROPERTY AND NOTIFIED AGENT PROPERTY WILL BE CONSIDERED BY THE CITY	IN SB-2 Zone and For Sale. In the Measure X area. Condo property with an Association and CC&R's that may preclude use as a shelter.	3505 Cadullac Ave Building N. Sude 4	Costa Mesa	INDPK	PDI	\$2.568.000	6,805	\$380 30	Multiple Tenants	Multi-Tenant Industrial Use				
	NO	ACOUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION CUMBERSOME ENTITLEMENT PROCESS IN ANOTHER CITY. PARTNERSHIP WITH NEWPORT BEACH WOULD BE REQUIRED	in Newport Beach	1820 Monrowa	Newport Beach		IG (PI or OA where homeless shetters are allowed									
	NO	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	Deskman said owner not interested in selling. Many people have approached her	Not for sale	3597 Harbor Bive	Costa Mesa	INDPK	CL		2,157		Motel	Ana Mesa ini	Cal-Western Harbor & McCarthur Dev Partners			
	NÖ	ACOUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	WO ACTION SITE NOT LISTED CUMBERSOME ENTITLEMENT PROCESS	Large Construction Costs. Substantial Demoktion Split GPA zoning Requires Code Amendment to allow emergency sherters in commercial zones with a CUP	126 E tôth Street	Costa Mesa	L'INDIGENCO M	MG/CI				Warehouse / Counciling for Substance Abuse Office	Zen Recovery Path	125 Properties. LLC			
	NO	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION SITE IS NO LONGER FOR SALE	Not for Sale	1721 Whitber Ave	Costa Mesa	LTIND	MG	\$3 750 000	10.000	\$375.00	Multiple Tenants	Warehouse/Office	Rex Prince Properties, LLC			
	NO	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION SITE IS NOT LISTED CONDO	Site Not Listed Multi-tenant Condo Ownership with an Association: Recore to PDI	3136 Puliman Street	Costa Mesa	INDPK	мΡ				Mutople Tenants	Commercial and Office	Sierra Neveda invest Group LLC			
	NO	ACOUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION SITE NOT LISTED. CUMBERSOME ENTITLEMENT PROCESS	Existing Business Doing Well, Requires Code Amendment to allow emergency shellers in commercial zones with a CUP	2125 Harbor Blvd	Costa Mesa	GENCOM	CI	Not Listed	5,157		Auto Supply	The Hub	Darryt Web	562-422-1201		
	NO	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION SITE NOT SUITABLE FOR USE	For Sale, Large Tenant Improvements: Requires Code Antendment to allow energency shetters in commercial zones with a CUP	2146 Newport Blvd	Costa Mesa	COMRES	C1	\$3 350 000	5 982	\$560 01	Mutiple Tenants	Commercial Strip	رد النظ A المنف	251 Flower Street, Costa Mesa CA	Chins White Sale Contact from Centennial Realty Brokersge	\$62·269
	NO	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION SITE NOT SUITABLE FOR USE	insufficient space.	653-657 West 19th Street	Costa Mesa	GENCOM	C1	\$2,650.000	8 300	\$319.28	Nutiple Tenants	Commercial Building	Damon Donna	3255 Montrose Ave. La Crescenta CA	Denny Pender Sales Contact	949-331
	NO	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION SITE NOT SUITABLE FOR USE	Sile not suitable	380-384 Canaon St	Costa Mesa	LTINO	MP	\$3.795 000	10.861	\$349 42	Industnal Office/Warehouse		Knowleton Communities Inc.	Agent Nick Spatafore 949 725 8657	Agent Dave Desper 949 725 8504	
	NO	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION SITE NOT LISTED. CUMBERSOME ENTITLEMENT PROCESS	Requires Code Amendment to allow emergency shefters in commercial zones with a CUP.	2544 NEWPORT BLVD	Costa Mesa	COMRES	C1	Not Lasted			Motal	Regency	NEW MILESTONE INC	724-646-3277	Peggy	949-650
	NO	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION CUMBERSOME ENTITLEMENT PROCESS	Requires Code Amendment to allow emergency shetters in commercial zones with a CUP	2115 Newport Biva	Costa Mesa	GENCOM	C2	Not Listed			Church	The Crossing	Crossing Church	an@wearetreitis.com	ian Slevenson	949-422
_	NO	CITY PROPERTY			Westade Substation	Costa Mesa	HOR	R2+H0				Police   Code Enforcement		City of Costa Mesa			
	NO	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT		Requires Code Amendment to allow emergency sherters in commercial zones with a CUP	1967 NEWPORT BLVD	Costa Mesa	GENCOM	CZ	Not Listed	44		Moter	Sandpiper Motel	MIKELIN	czkeiniśłąwaboo com		949-394-

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				City of	Costa Me	sa - Site Si	tudy fe	or Homele	iss Eme	rgency	y Shelter					
STATUS	OWNERSHIP	ACTION	MOTES	ACONESS	CITY	DESIGNATION	ZONE	SALES PRICE	SP ROOMS	\$.SF	CURRENTUSE	NAME OF USE	OWNER	CONTACTINED	AGENT	PHONE
NO	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION SITE PLANNING ISSUES	Requires Code Amendment to allow emergency shefters in commercial zones with a CUP	1908 Pomona Ave	Costa Mesa	GENCOM	Ç1	\$3,438,400	9,824	\$350.00			Rreg Investments LLC		Agent: Ian DeVnes 949-724-5509	
NO	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION SITE NOT SUITABLE FOR USE. IN ESCROW	In Escrow	601 West 19th Street	Costa Mesa	GENCOM	CI	4.200.000 (ESCROW)	8 672		Offices	Planned Parenthood and Melody Women's neath	Noteleenth St Partnership		Jim Hawkins Sales Contact	714-564-71
NO	ACOURE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION SITE NOT LISTED	Dan't want to sell	2128 Harbor Blvd	Costa Mesa	GENÇOM	C1	Not Listed	5.102		Thrift Shop	Salvation Army on Harbor Blvd	Saveton Army	703-684-5500		
NĎ	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NOT FOR SALE ANY LONGER	Not for sale	3190-F Avport Loop Drive	Costa Mesa	LTINO	MP	\$3 789 473	8 000 B	\$473 68	Office with small warehouse	4	Hoyle Properties LLC		Joe Winkemann	949-724-57
NO	ACOURE EITHER DIRECTLY OR IN PARTNERSMIP WITH NON-PROFIT	IN ESCROW MIKE 949-242- 1706 AGENT (100% LEASED)	Rezone to POI. Easy to convert. In middle of redeveloping Westside. Potential cleanup Blates	1634 Chrns Way	Costa Mesa	LTIND	MG	\$3,112,000	8,870	\$358.94	Automotive		Stephens-Allen Partnership	949-548-7144, 1967 Rosemary Place Costa Mosa CA	Mike Barrero, (Agent) Existing Ienant out by Mar	949-242-17
NQ	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION SITE TOO LARGE, NOT LISTED	Rezone to PDI. Site not listed Large office use	3080 Arway	Costa Mesa	INDPARK	ŅP		72.000		Office Lise		CH Realty VIII of I OC ArwayAve		2018? Leasing Ageni	
NO	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION SITE UNSUITABLE FOR USE. CUMBERSOME ENTITLEMENT PROCESS	Site not suitable Requires Code Amendment to allow emergency sherters in commercial zones with a CUP	2220 Farview Road	Costa Mesa	GENCOM	G2	Not Lated	19 500		Consignment Shop	Assistance League of Newport Mesa	Assistance League of Newport-			
NQ	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION OFFERED FOR PRICE, COST PROHIBITIVE CUMBERSOME ENTITLEMENT PROCESS	Challenge to convert a motel to an emergency shelter operation. Requires Code Amendment to allow emergency shelters in commercial zones with a CUP	2205-2215 Harbor Blvd		GENCOM	C1				Noter	New Harbor inn				
NQ	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION NO INTEREST IN SELLING (RECENTLY SOLD)	New owner. Sober Living Regulated by the state	2560 Newport Blvd	Costa Mesa	COMPES	C1	Not Listed	22		Bungalow Site	The Cottages Sovereign Health	Robert & Tima Burns	1718		
NÖ	ACQUIRE EITHER DIRECTLY OR IN PARTNERSHIP WITH NON-PROFIT	NO ACTION SITE NOT LISTED. CUMBERSOME ENTITLEMENT PROCESS	Requires Code Amendment to allow emergency shetters in commercuel zones with a CUP	440 Figer Dr	Costa Mesa	NCOM	C1				Multiple Commercial Terrants (Lesse Only	Muliple Tenants				

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## City of Costa Mesa

## Site Study for Bridge Shelter





Property #	Address	City			
1	1781 Monrovia	Costa Mesa			
2	2750 Bristol	Costa Mesa			
3	2656 Newport Blvd	Costa Mesa			
4	1040 W. 17th Street	Costa Mesa			
5	1626 Ohms	Costa Mesa			
6	270 E. Baker St	Costa Mesa			
7	2029 Charle St	Costa Mesa			
8	3115 Redhill Ave	Costa Mesa			
9	1540 Superior Ave	Costa Mesa			
9	642 Baker	Costa Mesa			
10	1885 Anaheim Ave	Costa Mesa			
11	77 Fair Drive	Costa Mesa			
12	567 W. 18th Street	Costa Mesa			
13	2310 Placentia	Costa Mesa			
14	1110 Victoria Street	Costa Mesa			
15	777 W. 19th Street	Costa Mesa			
16	1507 South Coast Drive	Costa Mesa			
17	271 Avocado St	Costa Mesa			
18	287 W. Wilson Street	Costa Mesa			
19	1545 Newport Blvd	Costa Mesa			
20	2801 Bristol Street	Costa Mesa			
21	450 Victoria Street	Costa Mesa			
22	2250 Newport Blvd	Costa Mesa			
23	325 W. Bay Street	Costa Mesa			
24	2154 Newport Blvd	Costa Mesa			
25	2100 Newport Blvd	Costa Mesa			
26	2165 Harbor Blvd	Costa Mesa			
27	3505 Cadillac Ave Bld O	Costa Mesa			
28	2750 Bristol	Costa Mesa			
29	3505 Cadillac Ave Bld N	Costa Mesa			

### **ADDITIONAL PROPERTIES CONSIDERED**

Pin Label	Address	SF	Building Type	Price
A	2801 Bristol St.	15,518	Office	\$6,129,610
В	3197 Redhill Ave	8,123	Office/Warehouse	\$2,558,745
C	2787 Bristol St.	11,315	Medical Office	\$4,469,429
D	245 Fischer Ave	8,400	Flex Office	\$2,511,600
£	3175 Airway Ave	29,816	Warehouse/Office	\$7,155,840
F	265 Briggs Ave	62,042	Warehouse/Office	\$11,725,938
G	3505 Cadillac Ave	9,780	Office	\$4,150,000
Н	3115 Redhill Ave	12,000	Office	(Not for sale
I	200 Briggs	16,090	Industria	Across from Baker Block
J	1297 Logan Ave	21,023	Industria	\$5,000,000
ĸ	2970 Airway Ave	40,392	Industria	\$10,000,000
L	3151 Airway Ave	6,040	Office	\$999,500
M	3190 Red Hill Ave	6,520	Industria	\$2,175,000
N	3189 Airport Loop Dr	6,400	Industria	\$2,400,000
0	3197 Airport Loop Dr	4,800	Office	\$2,184,000
P	3525 Hyland	2,022	Office	\$769,000
Q	380 Clinton St	10,861	Industria	\$3,795,000

## For Sale Properties

For Lease Properties (within 8,000-12,000 SF)

Pin Label	Address	SF	Building Type	Price/SF	Annual Lease Pmt:
R	275 McCormick Ave	14,303	Office	\$32	\$454,839
s	215 E. Baker St.	15,782	Flex	\$19	\$293,545
E	3175 Airway Ave	29,816	Warehouse	513	\$375,682
υ	3193 Red Hill	8,057	Creative Office	\$34	\$275,549

#### List of Mitigation Measures – Bridge Shelter Project

An Initial Study / Mitigated Negative Declaration has been prepared for the project and is available for public review at this link:

#### https://www.costamesaca.gov/home/showdocument?id=38366

The IS/MND includes mitigation measures as noted below related to Biological Resources, Tribal Cultural Resources, Geology and Soils and Hazard and Hazardous Materials (MM BIO-1, MM CUL-1, MM GEO-1, and MM HAZ-1).

**MM BIO-1** If construction activity associated with development of the property is to occur during nesting bird season (February 1 through August 31), a qualified biologist shall conduct a pre-construction survey for nesting birds to identify any potential nesting activity. The pre-construction surveys for nesting birds shall be conducted within 14 days prior to any construction-related activities (grading, ground clearing, etc.). If nesting birds are identified on-site, a buffer (e.g., 250 feet for raptors, 100 feet for native songbirds) shall be maintained around the nests; no construction-related activities shall be permitted within the buffer. A qualified biologist shall monitor the nests, and construction activities may commence within the buffer area at the discretion and in the presence of the biological monitor. This mitigation measure is not required if construction activities occur outside of the nesting bird season (September 1 through January 31).

**MM CUL-1** In the event that buried cultural resources are discovered during remodel/renovations, operations shall stop in the immediate vicinity of the find and a qualified archaeologist and Native American representative shall be consulted to determine whether the resource requires further study. The qualified archeologist and Native American representative shall make recommendations to the Lead Agency on the measures that shall be implemented to protect the discovered resources, including but not limited to excavation of the finds and evaluation of the finds in accordance with Section 15064.5 of the CEQA Guidelines. Potentially significant cultural resources consist of but are not limited to stone, bone, fossils, wood, or shell artifacts or features, including hearths, structural remains, or historic dumpsites. Any previously undiscovered resources found during construction within the project area should be recorded on appropriate Department of Parks and Recreation (DPR) forms and evaluated for significance in terms of CEQA criteria.

**MM GEO-1** Any inadvertent excavations in the project site shall be monitored closely to quickly and professionally recover any fossil remains discovered while not impeding development. Sediment samples shall be collected and processed to determine the small fossil potential in the proposed project area. Any fossils recovered during mitigation shall be deposited in an accredited and permanent scientific institution for the benefit of current and future generations.

**MM HAZ-1** Based on the age of the existing building, there is a potential that asbestos-containing materials (ACMs) and lead-based paints (LBPs) are present within the onsite structures. In the event that on-site structures are to be impacted or during remodeling/renovation activities, an asbestos and lead paint survey shall be conducted prior to the disturbance or removal of any suspect ACMs and LBPs; these materials shall be characterized for asbestos and lead by a reliable method. All activities involving ACMs and LBPs shall be conducted in accordance with governmental regulations.